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2	BEFORE THE ARIZONA CORPORATION COMMISSION Arizona Corporation Commission		
3	COMMISSIONERS DOCKETED		
4 5	JEFF HATCH-MILLER, Chairman WILLIAM A. MUNDELL MARC SPITZER MIKE GLEASON KRISTIN K. MAYES FEB 1 5 2005		
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7	IN THE MATTER OF THE APPLICATION OF CINCINNATI BELL ANY DISTANCE, INC. FOR A CERTIFICATE OF CONVENIENCE AND		
9	NECESSITY TO PROVIDE RESOLD DECISION NO. 67579 INTEREXCHANGE TELECOMMUNICATIONS		
10	SERVICES, AND ALTERNATIVE OPERATOR SERVICES.		
11	ORDER		
12	Open Meeting February 8 and 9, 2005 Phoenix, Arizona		
13			
14	BY THE COMMISSION:		
15	Having considered the entire record herein and being fully advised in the premises, th		
16	Arizona Corporation Commission ("Commission") finds, concludes, and orders that:		
17	FINDINGS OF FACT		
18	1. On December 22, 2003, Cincinnati Bell Any Distance, Inc. ("Applicant" or "CBAD"		
19	filed with the Commission an application for a Certificate of Convenience and Necessity		
20	("Certificate") to provide resold interexchange telecommunications services, except local exchange		
21	services, and for alternative operator services ("AOS") within the State of Arizona. ¹		
22	2. Applicant is a switchless reseller that purchases telecommunications services from		
23			
24	CBAD is a subsidiary of Cincinnati Bell, Inc., formerly Broadwing, Inc. ("BI"). CBAD previously served as the marketing agent for Broadwing Telecommunications. Inc. ("BTI"). CBAD has 12 Arizona systematic which respire		
25	marketing agent for Broadwing Telecommunications, Inc. ("BTI"). CBAD has 13 Arizona customers which receiv resold interexchange service. The customers were specifically excluded from an earlier transaction approved by the		
26	Commission in Decision No. 66105 (July 25, 2003) which approved a sale of assets and customers by Broadwin Communications Services, Inc. ("BCSI") and BTI to CIII Communications Operations, LLC ("CIII"). BTI had been wholly owned subsidiary of BCSI which was a wholly owned subsidiary of Broadwing Communications, Inc. ("BCI")		
27	which was in turn a wholly owned subsidiary of BI. As a result of Decision No. 66105, the Certificate awarded to BTI in Decision No. 60412 (September 26, 1997) was cancelled. Following the sale of assets to CIII, CBAD, the successor to		
28	BTI, was left with 13 customers and a decision was made to seek the Commission's approval for a Certificate to enab CBAD to continue to provide its reseller services and AOS in Arizona		

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variety of carriers for resale to its customers.

- 3. In Decision No. 58926 (December 22, 1994), the Commission found that resold telecommunications providers ("resellers") are public service corporations subject to the jurisdiction of the Commission.
- 4. In Decision No. 57339 (April 5, 1991), the Commission found that AOS providers were public service corporations subject to the jurisdiction of the Commission.
- 5. In Decision No. 58421 (October 1, 1993), the Commission adopted A.A.C. R14-2-1001 through R14-2-1014 to regulate AOS providers.
- 6. CBAD, a Delaware corporation, has authority to transact business in the State of Arizona.
- 7. On February 18, 2004, CBAD filed an Affidavit of Publication indicating compliance with the Commission's notice requirements.
- 8. On December 20, 2004, the Commission's Utilities Division Staff ("Staff") filed a Staff Report which includes Staff's fair value rate base determination in this matter and recommends approval of the application subject to certain conditions.
- 9. In the Staff Report, Staff stated that CBAD provided audited financial statements from its ultimate corporate parent, Cincinnati Bell, Inc., for the twelve months ending December 31, 2003, which list assets of \$2.0 billion, equity of \$679.4 million and net income of \$1.3 billion.
- 10. According to the Staff Report, CBAD provides resold long distance service and AOS in 48 states. In the event that Applicant encounters financial difficulty, there should be minimal impact on long distance and AOS customers because of numerous competitors willing to replace any provider.
- In its Staff Report, Staff stated that based on information obtained from the Applicant, it has determined that CBAD's fair value rate base ("FVRB") is zero. Staff has determined that Applicant's FVRB is too small to be useful in a fair value analysis, and is not useful in setting rates. Staff further stated that in general, rates for competitive services are not set according to rate of return regulation. Staff has reviewed the rates to be charged by the Applicant and believes they are just and reasonable as they are comparable to several long distance carriers operating in Arizona and

comparable to the rates the Applicant charges in other jurisdictions. Therefore, while Staff considered the FVRB information submitted by the Applicant, the FVRB information provided should not be given substantial weight in this analysis.

- 12. Staff believes that CBAD has no market power and that the reasonableness of its rates will be evaluated in a market with numerous competitors. In light of the competitive market in which the Applicant will be providing its services, Staff believes that the rates in Applicant's proposed tariffs for its competitive resold interexchange services will be just and reasonable, and recommends that the Commission approve them.
- 13. The Commission adopted maximum rates for AOS in Decision No. 61274 (December 14, 1998), and these rates are reflected in Schedules 1 and 2 attached to the Staff Report. These maximum rates when coupled with discounting authority provide AOS providers with the ability to compete on price and service quality.
- 14. Staff recommended approval of CBAD's application for a Certificate to provide resold interexchange service and AOS subject to the following:
 - (a) The Applicant should be ordered to comply with all Commission rules, orders, and other requirements relevant to the provision of intrastate telecommunications service;
 - (b) The Applicant should be ordered to maintain its accounts and records as required by the Commission;
 - (c) The Applicant should be ordered to file with the Commission all financial and other reports that the Commission may require, and in a form and at such times as the Commission may designate;
 - (d) The Applicant should be ordered to maintain on file with the Commission all current tariffs and rates, and any service standards that the Commission may require;
 - (e) The Applicant should be ordered to comply with the Commission's rules and modify its tariffs to conform to these rules if it is determined that there is a conflict between the Applicant's tariffs and the Commission's rules;
 - (f) The Applicant should be ordered to cooperate with Commission investigations of customer complaints;
 - (g) The Applicant should be ordered to participate in and contribute to a universal service fund, as required by the Commission;

- (h) The Applicant should be ordered to notify the Commission immediately upon changes to the Applicant's address or telephone number;
- (i) The Applicant's interexchange service offerings should be classified as competitive pursuant to A.A.C. R14-2-1108;
- (j) The Applicant's maximum rates for resold interexchange rates should be the maximum rates proposed by the Applicant in its proposed tariffs. The minimum rates for the Applicant's competitive services should be the Applicant's total service long run incremental costs of providing those services as set forth in A.A.C. R14-2-1109;
- (k) In the event that the Applicant states only one rate in its proposed tariff for a competitive service, the rate stated should be the effective (actual) price to be charged for the service as well as the service's maximum rate;
- (1) In the event Applicant seeks to change its rates, Applicant shall follow the procedure as set forth in A.A.C. R14-2-1110;
- (m) The Applicant is authorized to discount its rates and service charges to the marginal cost of providing the services;
- (n) The Applicant's interLATA rates and service charges for AOS should be based on the maximum rates and service charges as set forth in Schedule 1 attached to the Staff Report;
- (o) The Applicant's intraLATA rates and service charges for AOS should be based on the maximum rates and service charges as set forth in Schedule 2 attached to the Staff Report;
- (p) The Applicant's property surcharge for AOS be limited to \$1.00 per call; and
- (q) If at some future date, the Applicant wants to collect from its resold interexchange customers an advance, deposit and/or prepayment, Staff recommends that the Applicant be required to file an application with the Commission for Commission approval. Such application must reference the Decision in this docket and must explain the Applicant's plans for procuring a performance bond.
- 15. Staff further recommended that CBAD's Certificate should be conditioned upon the Applicant filing conforming tariffs in accordance with this Decision within 30 days from the date of an Order in this matter.
- 16. Staff further recommended that if the Applicant fails to meet the timeframe outlined in Findings of Fact No. 15, that CBAD's Certificate should become null and void without further Order of the Commission, and that no time extensions for compliance should be granted.

1	17. CBAD will not collect advances, prepayments or deposits from customers.		
2	18. The rates proposed by this filing are for competitive services.		
3	19. Staff's recommendations as set forth herein are reasonable.		
4	20. CBAD's fair value rate base is zero.		
5	CONCLUSIONS OF LAW		
6	1. Applicant is a public service corporation within the meaning of Article XV of the		
7	Arizona Constitution and A.R.S. §§ 40-281 and 40-282.		
8	2. The Commission has jurisdiction over Applicant and the subject matter of the		
9	application.		
10	3. Notice of the application was given in accordance with the law.		
11	4. Applicant's provision of resold interexchange telecommunications services and		
12	interLATA and intraLATA AOS except local exchange service in Arizona is in the public interest.		
13	5. Applicant is a fit and proper entity to receive a Certificate as conditioned herein for		
14	providing competitive resold interexchange telecommunications services and AOS in Arizona.		
15	6. Staff's recommendations in Findings of Fact No. 11, 12, 14, 15 and 16 should be		
16	adopted.		
17	7. CBAD's fair value rate base is not useful in determining just and reasonable rates for		
18	the competitive services it proposes to provide to Arizona customers.		
19	8. CBAD's rates, as they appear in its proposed tariffs, are just and reasonable and		
20	should be approved.		
21	9. Pursuant to A.R.S. § 40-282(c)(2), a hearing is not required for the issuance of a		
22	Certificate to a reseller or an AOS provider.		
23	<u>ORDER</u>		
24	IT IS THEREFORE ORDERED that the application of Cincinnati Bell Any Distance, Inc. for		
25	a Certificate of Convenience and Necessity for authority to provide competitive resold interexchange		
26	telecommunications services and AOS, except local exchange services, is hereby granted,		
27	conditioned upon its compliance with the condition recommended by Staff as set forth in Findings of		
28	Fact No. 15 above.		

2	11, 12, 14, 15 and 16 above are hereby adopted.		
3	IT IS FURTHER ORDERED that Cincinnati Bell Any Distance, Inc. shall comply with the		
4	adopted Staff recommendations as set forth in Findings of Fact Nos. 14 and 15 above.		
5	IT IS FURTHER ORDERED that if Cincinnati Bell Any Distance, Inc. fails to meet the		
6	timeframe outlined in Findings of Fact. No. 15 above that the Certificate conditionally granted herein		
7	shall become null and void without further Order of the Commission.		
8	IT IS FURTHER ORDERED that Cincinnati Bell Any Distance, Inc. shall not require its		
9	Arizona customers to pay advances, prepayments or deposits for any of its products or services.		
10	IT IS FURTHER ORDERED that this Decision shall become effective immediately.		
11	BY ORDER OF THE ARIZONA CORPORATION COMMISSION.		
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	IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive		
19	IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the		
19 20	Secretary of the Arizona Corporation Commission, have		
	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix,		
20 21	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 5 day of Feb., 2005. BRIAN C. MeNEIL		
20	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix,		
20 21 22	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 5 day of Feb., 2005. BRIAN C. Menell EXECUTIVE SECRETARY		
20 21 22 23	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 5 day of Feb., 2005. BRIAN C. MeNEIL		
20 21 22 23 24	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 15 day of Feb., 2005. BRIAN C. Menell EXECUTIVE SECRETARY DISSENT		
20 21 22 23 24 25	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this /5 day of Feb., 2005. BRIAN C. Menell EXECUTIVE SECRETARY DISSENT		
20 21 22 23 24 25 26	Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 15 day of Feb., 2005. BRIAN C. Menell EXECUTIVE SECRETARY DISSENT		

IT IS FURTHER ORDERED that Staff's recommendations set forth in Findings of Fact Nos.

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2	SERVICE LIST FOR:	CINCINNATI BELL ANY DISTANCE, INC.
3	DOCKET NO.:	T-04228A-03-0914
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7	Christopher Kempley, Chief Counsel	
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9	1200 West Washington Street Phoenix, Arizona 85007	
10 11 12	Ernest G. Johnson, Director Utilities Division ARIZONA CORPORATION COMMISSION West Washington Street Phoenix, Arizona 85007	ON
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DECISION NO. 67579

